

blinding the pilot and crew. One pilot described the feeling of being hit by a laser like this: "It immediately [lit] up the whole cockpit and it hit both of my eyes and burned both of my corneas. Instantly, I was blinded. It felt like I was hit in the face with a baseball bat—just an intense, burning pain." FAA Administrator Randy Babbitt warned that lasers can "damage a pilot's eyes or cause temporary blindness." In an event on this topic held last year at T.F. Green Airport in my home state of Rhode Island, a pilot explained that the temporary blindness from a laser hit can last several seconds or longer, and when a plane is rapidly approaching the ground for landing, "one second can make a big difference."

This kind of threat to a pilot's sight—particularly during the critical phases of takeoff and landing—poses an unacceptable risk to the travelling public, our pilots and crew, and citizens on the ground. Secretary of Transportation Ray LaHood has thus described laser incidents as "a serious safety issue."

The problem has grown in recent years. According to a report earlier this year by the Federal Aviation Administration, 2,836 pilots reported they were targeted with lasers in 2010, nearly double the number in 2009. These strikes occur at airports all across the country. At T.F. Green Airport, for example, there were 12 such reported incidents last year. The threat, which puts interstate commerce and travel at risk, requires attention at the national level.

Current Federal law does not provide prosecutors with sufficient tools to prosecute and deter this dangerous conduct. Ill-fitting existing statutes can only be used in limited cases, leaving even identified perpetrators to go unpunished. My legislation would solve this problem by creating a criminal offense that clearly covers this harmful conduct. It would explicitly criminalize knowingly aiming the beam of a laser pointer at an aircraft. Violations would lead to punishment of imprisonment for up to 5 years or fines up to \$250,000. The bill would exempt valid uses of laser pointers in the aviation context, such as designated research and development activities, flight test operations, training, and emergency signaling. Prosecutors thus would have a new valuable tool to protect air safety without any burden being imposed on legitimate use of lasers.

I thank Senators KIRK, BOXER, and FEINSTEIN for their leadership on this issue, and our partners in the House for their work. I hope Senators from both sides of the aisle will join me in enacting this legislation to protect American aviation.

CENTRAL AMERICA REPORT

Mrs. FEINSTEIN. Madam President, as chairman of the Senate Caucus on International Narcotics Control, I am

pleased to release a report today outlining key steps that the United States can take to assist our friends in Central America as they try to reduce escalating violence. The report—entitled "Responding to Violence in Central America"—is endorsed by all seven Senators on the Caucus. In particular, I want to thank my cochairman Senator GRASSLEY for his efforts on this report.

Violence in Central America has reached crisis levels. Throughout Central America, Mexican drug trafficking organizations, local drug traffickers, transnational youth gangs, and other illegal criminal networks are taking advantage of weak governance and underperforming justice systems.

Contrary to what many might think, the murder rates in Central America last year were significantly higher than those in Mexico. In 2010, there were 18 homicides per 100,000 people in Mexico. In comparison, there were 50 murders per 100,000 people in Guatemala, 66 in El Salvador and 77 in Honduras. GEN Douglas Fraser—the Commander of U.S. Southern Command—said that "the northern triangle of Guatemala, El Salvador and Honduras is the deadliest zone in the world outside of war zones."

Our report calls for security in Central America to become a greater priority across all U.S. Government agencies. The caucus calls for a two-track approach to U.S. assistance to Central America focusing in the short term on highly vetted law enforcement units while not losing sight of the long-term goal of strengthening institutions.

The report's key recommendations include:

Expand vetted units: The caucus calls for the expansion of vetted law enforcement units which work with the Drug Enforcement Administration—known as sensitive investigative units—to all seven countries in Central America. Vetted units provide a trusted partner to U.S. law enforcement in countries where corruption is often rampant. I supported language that was included in the Senate Appropriations Subcommittee on Commerce, Justice and Science's Fiscal Year 2012 Appropriations bill that recommends the expansion of these units throughout Central America.

Speed up security assistance: Our report calls on the State Department to speed up the arrival of security assistance to Central America by changing it from being managed remotely by the U.S. Embassy in Mexico to allowing it to be managed directly by each of the U.S. embassies in Central America.

Increase drug traffickers' extraditions: Our report recommends that the Obama administration encourage our partners in Central America to increase the extradition to the United States of their nationals who are involved in international drug trafficking. Currently, Panama, Honduras, and Costa Rica will not extradite their nationals to the United States.

The caucus believes that extradition from Mexico to the United States has been a critical tool in combating Mexican drug trafficking organizations. Bringing these fugitives to the United States for prosecution ensures that they cannot evade justice through bribes or threats of violence in their home countries.

Support witness, judge and prosecutor protection programs: Next, our report calls for the State Department and USAID to use existing funds to provide support for witness, judge and prosecutor protection programs in Central America. Far too often, witnesses in Central America are afraid to testify at hearings because of corruption in the judicial system and fear of retaliation. Judges and prosecutors are equally afraid to pursue cases against high-profile criminals.

Map sources of violence: Our report recommends that the countries of Central America map the causes and sources of violence in the region. Without a clear understanding of the causes and sources of violence, it will be difficult to provide relevant solutions to the security situation in Central America.

Reduce the U.S. demand for drugs: Last, but certainly not least, the caucus's report emphasizes that drug consumption in the United States fuels violence in Central America. The United States continues to be the world's largest consumer of illegal drugs. The 2010 National Survey on Drug Use and Health found that 22.6 million Americans aged 12 or older were current illegal drug users.

Senator GRASSLEY and I have asked the Government Accountability Office to conduct a study to evaluate the successes and shortcomings of drug prevention and treatment programs in the United States. I have also asked my staff to prepare a report on how to most effectively reduce the U.S. demand for drugs.

Central America is at a dangerous crossroads. A further deterioration of the security situation in Central America could severely damage already weak institutions and justice systems. I, therefore, urge the Obama administration and my colleagues in Congress to make security in Central America a priority.

TRIBUTE TO MICHAEL DAVIDSON

Mrs. FEINSTEIN. Madam President, I rise today to recognize Mr. Michael Davidson, the former General Counsel of the Select Committee on Intelligence, for his long and distinguished service to the U.S. Senate. Mike quietly retired from the U.S. Senate for the second time on Labor Day, September 5, 2011.

At the Select Committee on Intelligence, where he worked for 8 years during his second career here in the Senate, he was always a source of wisdom and optimism. Mike was invariably calm, thoughtful and constructive. These qualities, in combination